

Factsheet 22

Arranging for someone to make decisions on your behalf

December 2023

About this factsheet

This factsheet looks at how you can arrange for other people to make decisions about your finances, health and care if you think you may lose the mental capacity to do this in the future. This is usually family members or friends, but it can be a professional such as a solicitor.

It explains how you can create a Lasting Power of Attorney (LPA) whilst you still have mental capacity. A deputyship grants similar powers and can be applied for on your behalf if you lose mental capacity and cannot make an LPA. A person can become an Appointee to deal with your social security benefits.

There is information about how people must act in your 'best interests' for decisions about care or treatment if you lack mental capacity and related duties to appoint you an advocate if you have no one to support and represent you.

The roles of the Court of Protection and Office of the Public Guardian are explained. These bodies oversee the system of attorneys and deputies under the *Mental Capacity Act 2005*.

The factsheet deals with arrangements for others to help with your finances while you are able to supervise them and make your own decisions.

The information in this factsheet is applicable in England and Wales. If you are in Scotland or Northern Ireland, please contact Age Scotland or Age NI. Contact details can be found at the back of this factsheet.

Contact details for any organisation mentioned in this factsheet can be found in the *Useful organisations* section.

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1 Recent developments

 In July 2020, the Office of the Public Guardian (OPG) introduced the digital service, 'Use a Lasting Power of Attorney'. This allows organisations like banks and utility companies to check that a Lasting Power of Attorney (LPA) is valid when dealing with the attorney or donor.

The donor or attorney has access to a digital version of the LPA on an online account and is provided with a secure access code to present to relevant organisations. They use the code to confirm the LPA is valid.

The service is not available to LPAs registered with the OPG before 1 January 2016. For further information, see:

www.gov.uk/use-lasting-power-of-attorney

For information about LPAs, see section 4 of this factsheet.

2 Information sources

This factsheet is based on the *Mental Capacity Act 2005* ('the Act') and the *Mental Capacity Act 2005 Code of Practice* ('the Code'). The Act must be adhered to, and the Code taken into account as guidance, when decisions are made on behalf of someone who lacks mental capacity.

This factsheet is also based on information and guidance provided by the Office of the Public Guardian and the Court of Protection.

3 What is mental capacity?

Mental capacity is about your ability to make a particular decision at the time the decision needs to be made, rather than your ability to make decisions in general. This is because you might have mental capacity for some decisions, but not others, or capacity to make a decision at one time, but not another.

In deciding whether you lack mental capacity for a particular decision at the time it needs to be made, the Act sets out a test.

You must, because of an impairment or disturbance in the functioning of your mind or brain, be unable to do at least one of the following:

- understand the information relevant to the decision
- retain that information long enough to make a decision
- weigh up or evaluate information to make a decision, or
- communicate the decision via all possible means.

You must be appropriately supported in any assessment of your mental capacity. People acting on your behalf should not assume that you lack mental capacity for any particular decision and should try to support you to make any necessary decisions as far as is practicable.

3.1 Mental capacity principles

The Act contains five fundamental principles that must be followed when someone else intends to make a decision on your behalf.

- Right to make your own decisions and presumption of capacity –
 Having mental capacity means you have the right to make your own
 decisions. You are assumed to have mental capacity, unless there is
 proof you do not, using the test above.
- Support to make your own decisions Every effort should be made to help you make the decision before it is concluded you cannot do so. There might be a way to explain information that is easier for you to understand, or a place where you feel more at ease. You might want someone you know and trust to be present when the decision needs to be made. You should be given as much information as you need to make the decision.
- Unwise or eccentric decisions People who know you, or professionals like your doctor or social worker, might express a view about a particular decision, but you have the right to decide what is best for you. You should not be treated as lacking mental capacity because people think your decision is unwise or eccentric.
- Decisions must be made in your best interests See section 3.3 for more information on 'best interests'.
- Least restrictive option Anyone making a decision on your behalf should consider all options and choose the one least restrictive of your basic rights and freedoms.

3.2 Who decides whether I have mental capacity?

This depends on the sort of decision that needs to be made and the situation. The Code says it is usually the person who is directly involved with you at the time of the decision.

Common examples include:

- if you require social care and support, the local authority social services team may assess whether you have mental capacity to agree to care arrangements being made for you.
- if you are in hospital, the doctor or another health care professional must assess your mental capacity to consent to treatment.
- your attorney may decide whether you have mental capacity to make a decision or whether they must make the decision for you.
- when making a will or setting up a Lasting Power of Attorney, your solicitor must assess whether you have mental capacity to instruct them.

Whoever decides must follow the Act's principles. No one can conclude you lack mental capacity, unless they can prove you are unable to make the particular decision at the time the decision needs to be made.

3.3 Protections and best interests

If you lack mental capacity, any decision made, or action taken, on your behalf **must** be in your 'best interests'.

There is no set meaning of best interests, because everyone is different. The person deciding for you must recognise that your best interests might not be the same as someone else's. Anyone deciding what is in your best interests must:

- Let you take part in the decision do whatever possible to permit and encourage you to take part, or to improve your ability to take part, in making the decision.
- Find out your views try to find out your views, including past and
 present wishes and feelings, whether expressed verbally, in writing, or
 through behaviour or habits; any beliefs and values (e.g. religious,
 cultural, moral or political) likely to influence the decision; and other
 factors you would consider if making the decision or acting for yourself.
- Consult family, friends or others with an interest in your welfare for their views about your best interests and what is important to you, unless there is a good reason not to. This includes someone appointed under a Lasting or Enduring Power of Attorney, or your deputy.

When people are consulted about the decision, you have a right to keep your affairs private, so it is not right to share every piece of information with everyone.

- Identify all relevant circumstances try to identify all the things you would take into account, if making the decision or acting for yourself.
- Avoid restricting your rights see if there are other options that may be less restrictive of your rights.
- **Avoid discrimination** not make assumptions about your best interests simply on the basis of your age, appearance, condition, or behaviour.
- Assess whether you might regain capacity consider whether you
 are likely to regain capacity (e.g. after receiving medical treatment). If so,
 can the decision wait until then?
- If the decision concerns life-sustaining treatment not be motivated in any way by a desire to bring about your death. They should not make assumptions about your quality of life.

For decisions about serious medical treatment or a long-term stay in a care home or hospital, an Independent Mental Capacity Advocate must be appointed to support and represent you if there is no one appropriate to consult other than those caring for you in a paid or professional capacity.

See section 8 for more information.

3.4 Who decides in my best interests?

The person making the decision in your best interests depends on the situation and the decision that needs to be made. The Code says many different people might be required to make a decision if you lack capacity. Whoever makes the decision for you must be able to show they are acting in your best interests. Common examples include:

- an attorney or deputy making a financial or care decision they have been appointed to make
- a carer making a day-to-day decision about your care and support
- your doctor or the local authority social services if a decision needs to be made about health treatment or care arrangements, unless you have an attorney or deputy appointed to make these decisions, or you have made an advance decision to refuse treatment.

4 Lasting Power of Attorney

If you want someone to act for you if you lose mental capacity in the future, you can create a 'Lasting Power of Attorney' (LPA). This is a legal document appointing one or more people to act for you if you lose mental capacity. If you do this, you are called 'the donor' and the person acting for you is called 'the attorney'.

LPA's are a legal power introduced by the Act to replace the previous Enduring Powers of Attorney (EPA). You cannot set up a new EPA, but EPA's set up before 1 October 2007 are valid and can still be registered (see section 5).

An LPA cannot be created unless you have mental capacity to understand its nature and effect. There are two types of LPA:

- 'financial decisions LPA' gives your attorney authority to make decisions about your financial affairs, including property.
- 'health and care decisions LPA' gives your attorney authority to make decisions about your health, care and welfare (such as where you live).

When creating a financial decisions LPA, you can choose to allow your attorney to make decisions while you still have mental capacity. If you later lose capacity, they can continue to act for you. Alternatively, you can choose to only allow your attorney to act once you have lost capacity.

The health and care decisions LPA can only be used once you lose capacity to make the relevant decisions.

There are separate forms to apply. If you want your attorney to have the power to make both types of decision, you need two separate LPAs, even if the same person or people are appointed for both.

An LPA must be registered with the Office of the Public Guardian before it can be used. See section 4.5 for more information.

4.1 Choosing attorneys

An attorney must always act in your best interests and within the authority granted to them. You can pick more than one person to be your attorney. They must be aged 18 or over.

For a financial decisions LPA, an attorney:

- must not be bankrupt, or subject to a debt relief order at the time the LPA is made
- can be an individual or a trust corporation (e.g. part of a bank)
- should not be a paid care worker, unless there are unusual circumstances e.g. they are your only close relative
- must not be on the Disclosure and Barring Service list, unless they are a member of your family and will not be paid to be your attorney.

For a **health and care decisions LPA**, the requirements are the same except the bankruptcy and debt rule does not apply and the attorney must be an individual.

Things to think about

Choosing an attorney is a vital decision, and you need to think carefully about who to give the power to. Useful questions to think about include:

- are the people you wish to appoint willing to be appointed?
- can you trust them to act in your best interests?
- might there be disagreements or problems between friends or family?
- would it be a good idea to talk to family and tell them what you plan and why?
- do you want to consider more than one attorney?
- do you want to name a replacement attorney to take over from the original attorney if needed (for example if the original attorney dies)?
- if you are making both kinds of LPA, do you want to appoint different attorneys for financial decisions and health and care decisions?
- do you wish to limit the attorney's authority?

You can give an attorney a general authority or set up specific limitations within your LPA.

Points to consider for a financial decisions LPA include:

- do you want to ask your attorney(s) to provide you with details of expenditure and income? If you lose capacity, the accounts can be sent to your solicitor or member of your family.
- do they handle their own money well?
- do you think they understand your wishes and feelings about how you would spend your money?

Points to consider for a health and care decisions LPA include:

- does your attorney know you well enough to take your views about health and care into account when deciding what is in your best interests? For example, if you have strong views on a particular type of treatment, are they aware of this?
- do they understand your beliefs, views, or feelings; and would you trust them to take these into account when making decisions about your health and care?

Separation from spouse or civil partner

If the attorney is your spouse or civil partner, the LPA automatically ends if your marriage or civil partnership is dissolved or annulled, unless you expressly state in the LPA it is to continue in these circumstances, or you have named a replacement attorney, or there is another attorney acting jointly and severally.

4.2 Appointing more than one attorney

Any number of attorneys may be appointed in the same LPA. You need to decide and say in the LPA whether attorneys are to act:

- jointly (together on all matters) or
- jointly and severally (can act together or separately, as they choose) or
- jointly for specific decisions (such as selling a house), and jointly and severally for all other decisions.

You can also appoint replacement attorneys, who can act if an original attorney is permanently unable or no longer wants to make decisions on your behalf.

Think carefully about choosing for your attorneys to act jointly for some or all decisions. As all attorneys must be in agreement for joint decisions, they will not be able to act for you if they cannot agree.

If attorneys are appointed to act jointly on all decisions, the LPA ends if one of them dies or is unable or no longer wants to act, unless you have appointed at least one replacement attorney. If attorneys are appointed jointly and severally, the LPA can continue if this happens.

4.3 The certificate provider

When setting up an LPA, it must be signed by someone who confirms that, in their opinion, you understand what you are doing and no one is forcing you to make an LPA. They are called the 'certificate provider'.

The certificate provider must be someone you have known personally for at least two years, or a professional with relevant skills to provide the certificate. If the certificate provider is a professional, it does not matter how long they have known you. You may need to pay a professional certificate provider.

A professional certificate provider can be a GP or other healthcare professional, solicitor, social worker, Independent Mental Capacity Advocate, or anyone else with the necessary expertise.

Your partner and family members are excluded from being a certificate provider, including:

- children, grandchildren, parents and grandparents
- brothers and sisters
- aunts and uncles
- nieces and nephews
- in-laws and step relatives.

The following people also cannot be certificate providers:

- an attorney or replacement attorney named in this LPA or any other LPA or EPA for the donor
- a member of your attorney or replacement attorney's family
- a partner of your attorney or replacement attorney
- a business partner, paid employee of yours, or any of your attorneys or replacement attorneys
- the owner, director, manager, or employee of a care home in which you live or a member of their family
- a director or employee of a trust corporation appointed as an attorney or replacement attorney in a financial decisions LPA.

The certificate provider should discuss relevant matters with you and make sure you are aware that:

- the attorney can make decisions about anything you could have done personally, unless you place specific restrictions on their powers
- the attorney has authority to make decisions on your behalf when you lose capacity and cannot supervise their actions
- if you lose mental capacity, the LPA cannot be revoked without an order of the Court of Protection.

You should be clear about and able to demonstrate to the certificate provider that you understand:

- what an LPA is and why you want to make an LPA
- who you are appointing as your attorney(s) and why
- what powers you are giving your attorney(s).

As capacity is decision specific, it is possible that you have capacity to create an LPA, but lack capacity to make the decisions you want your attorney(s) to make on your behalf. If so, the validity of the LPA is not affected.

4.4 How to set up an LPA

4.4.1 Do I have to use a solicitor?

You do not have to use a solicitor to create an LPA. You can obtain application forms from the Office of the Public Guardian (OPG) and complete them yourself using the accompanying guidance. You can also fill them in online. Contact the OPG helpline if you have questions.

For a detailed guide, see OPG documents LP12, *Make and register your lasting power of attorney – a guide*, and *Avoiding errors when completing a lasting power of attorney form*.

If an incorrect application is made, you may incur fees, see below.

Alternatively, you can pay a solicitor to complete the form for you. Solicitors' fees for creating an LPA vary and you may want to contact a few to compare their fees and the service they offer.

4.4.2 LPA application forms

There are specific forms that must be used to set up an LPA. For a **financial decisions LPA**, the form is LP1F. For a **health and care decisions LPA**, the form is LP1H. Each form has an application to register the LPA form within it. You can register an LPA at any time.

The forms, notes and guidance for registering an LPA are available from the OPG and can be found at

www.gov.uk/government/publications/make-a-lasting-power-of-attorney

Paper copies can be requested via the OPG helpline.

The registration fee is £82 for each LPA. Make sure all required sections are completed. If there are errors, the OPG reject the form.

There is a repeat fee of £41 every time an LPA is re-submitted to the OPG within 3 months of the registration application being sent back.

Attorneys, restrictions, and people to be notified

The forms have sections in which you set out how you are going to appoint people to make decisions for you. This is where you specify the people who you want to be your attorneys and how they are to act for you.

You can place specific restrictions on their powers and set out particular guidance they should follow when deciding what is in your best interests.

You can choose specific people to be notified when an application for LPA registration is made. Once named, these people have the right to object to an LPA registration when notified, for example if they think you have been put under undue pressure to create it.

You can choose up to five people and they should know you well enough to identify issues that might prevent the LPA registration, for example friends or relatives, or a healthcare worker who knows you relatively well.

Preferences and instructions

The LPA application form has a section titled '*Preferences and instructions*'. '*Preferences*' are what you would like your attorney(s) to think about when making decisions for you, but do not need to be followed. '*Instructions*' must be followed exactly as you have written them.

LP12 Make and register your lasting power of attorney a guide has information and examples, including how to avoid instructions and preferences that make an LPA unworkable. Examples of preferences include 'I'd like my pets to live with me for as long as possible – if I go into a care home, I'd like to take them with me'.

An instruction can include requiring expert medical opinion before your LPA can be registered. This can be an important safeguard to prevent an attorney seeking to take advantage of you, by claiming you have lost your capacity to make decisions when you may not have.

For a Health and Care LPA, an example includes: 'My attorneys must not decide I am to move into residential care unless, in my doctor's opinion, I can no longer live independently.' An example instruction for financial decisions includes: 'My attorneys must not sell my home unless, in my doctor's opinion, I can no longer live independently'.

An instruction may be necessary for a financial decisions LPA where you have investments in a discretionary investment management scheme, or you want your attorney(s) to use such a scheme. If this affects you, seek legal advice. If you are paying your attorney fees to act for you, these should be specified in the instructions section of the LPA form. If you have made an advance decision, note this in the instructions.

You can leave this section blank. You can just talk to your attorney(s) and explain how you would like them to act for you.

4.4.3 Signing the LPA form

Once the LPA form is complete, it must be signed in the correct order. As the donor, you must sign first, followed by the certificate provider. Your attorney(s) must sign last.

The donor's signature

Section nine of the form is signed by you, as the donor. If you are making a health and care decisions LPA, you must sign section five of the form first. Also sign continuation sheets one and two, if used, before signing section nine. Once section nine is signed, you are forming a legal agreement with your attorney(s).

Your signature must be witnessed. The witness cannot be your attorney or replacement attorney and must be aged 18 or over. If you cannot sign or mark the form, you can choose someone else to sign for you. The person signing on your behalf must have their signature witnessed by two independent witnesses (not the attorney(s)).

The certificate provider

Section 10 is signed by the certificate provider. They confirm that, in their opinion, you understand the purpose and effect of the LPA, you have not been put under undue pressure to create it, and there is no fraud involved or other reason for concern.

The certificate provider must discuss the LPA with you, not in the presence of the prospective attorney(s) or other people, to make sure you fully understand the effects of signing it.

If the certificate provider has concerns, for example they believe you are being pressured into making an LPA, they should not sign the LPA and raise this with the local authority safeguarding team. If an LPA is later challenged by someone who believes you did not have mental capacity to make it, the certificate provider may have to explain to the Court of Protection why they decided you did have capacity.

The attorney's statement

Section 11 is signed by your attorney(s), confirming they understand and accept their duties under the LPA. Their signature must be witnessed. The witness must be aged 18 or over and cannot be the donor.

4.5 Registration of the LPA

You can register the LPA while you still have mental capacity for decisions. You can do this immediately after making it, or later on. If you lose mental capacity before the LPA is registered, the attorney registers it for you. Waiting until you lose mental capacity can cause delays.

Attorneys cannot act until the registration is completed, which can take several weeks. This can cause problems if immediate actions are needed, such as paying care home fees. It may be necessary to apply for a Court of Protection order so your affairs can be dealt with, until an LPA is registered. Another reason for registration while you have mental capacity is if errors are discovered, you can correct them and create a valid LPA.

Use section six of the LPA form to name anyone you want to be notified of the LPA being registered, so they can raise concerns if needed. They may do this, for example, if they believe your LPA has been made as a result of undue pressure or fraud, or they believe the attorney will not act in your best interests. The Court of Protection and OPG can prevent an LPA being registered. The person registering the LPA must use form LP3 to notify anyone named in section six.

Section 13 allows you to choose who the LPA is sent to once it is registered. The person you choose is also the person the OPG contacts if there are any questions about your application.

A fee of £82 is payable to register each LPA. If you register a health and care decisions LPA and a financial decisions LPA, you pay £164.

After registration

The LPA form is returned, having been stamped on each page as being registered by the OPG. Once received, it is a valid LPA.

A financial decisions LPA can be used immediately, with your permission, unless you have specified it can be used only if you lose mental capacity. A health and care decisions LPA can only be used if you lack the capacity to make decisions yourself.

See section 3 for information about how it is decided whether you have mental capacity for a particular decision.

4.6 Help with LPA fees

You may be exempt from paying the registration fees, or you may be able to apply for a 'remission' (reduction) of the fee.

You are exempt if you receive any of the following benefits and have not received a damages award in excess of £16,000 which was disregarded for the purposes of eligibility for these benefits:

- Income Support
- Income-based Employment and Support Allowance
- Income-related Jobseeker's Allowance
- Pension Credit Guarantee Credit
- Housing Benefit
- Council Tax Reduction/Support
- A combination of Working Tax Credit and at least one of: Child Tax Credit, Disability Element of Working Tax Credit, or Severe Disability Element of Working Tax Credit.

If you do not meet these requirements, you may qualify for a fee remission if you are on a low income. If your gross annual income is less than £12,000, you may be eligible for a 50 per cent fee remission. You may also qualify if you claim Universal Credit.

You need to provide appropriate evidence to qualify for a fee remission.

OPG discretion

If you do not qualify for a fee exemption or remission, the OPG has discretion to waive the fee if payment would cause you hardship.

To apply for exemption or remission, use form LPA120. You must provide appropriate supporting evidence.

4.7 The role and responsibilities of an attorney

Once you as an attorney start using your powers under an LPA, you may have to answer to the OPG or the Court of Protection if anyone expresses concerns that you might not be acting in the donor's best interests. You have no authority to act under the LPA until it has been registered with the OPG.

If you are an attorney, you must:

- follow the statutory principles of the Act and have regard to the guidance in the Code
- make decisions in the best interests of the donor (see section 3.3)
- only make decisions you have authority to make under the LPA, taking into account any preferences, instructions, limitations, or conditions
- not take any advantage to gain benefit for yourself or allow personal interests to conflict with your duties as an attorney
- not delegate your authority to make decisions for the donor to anyone else.

You **must** take all practicable steps to help the donor to make their own decisions. Steps to help them make a decision include:

- make sure they have all the information needed to make a decision
- make sure information is communicated in the most appropriate way; for example, use simple language, an interpreter, non-verbal communication, or seek assistance from a family member, or someone else who can help with communication
- make them feel at ease by considering the best time of day and location to communicate and considering who they may want to be present.

When deciding what is in a donor's best interests, you should take into account their religious and moral beliefs, how they behaved in the past, and any views expressed about the issue. Consult family, friends and carers where practical and appropriate.

Remember the donor appointed you to assess what is in their best interests and to make the decision on their behalf. You cannot delegate that authority to anyone else.

You must not take any advantage to gain benefit for yourself or allow personal interests to conflict with your duties as an attorney.

The criminal offence of ill treatment or wilful neglect

Under section 44 of the Act, it is an offence to ill-treat or wilfully neglect a person lacking capacity. This applies to attorneys, Court-appointed deputies and anyone who has the care of a person who lacks mental capacity. The penalty for conviction for the offence is a fine or imprisonment of up to five years, or both.

Duties of an attorney under a financial decisions LPA

You do not have authority to act on health and care decisions unless you are also appointed under that LPA, although you may be consulted.

- Accounts you should keep full, accurate and up-to-date accounts of all the donor's assets and income, including bank and building society accounts, investments, and property. Tax returns must be completed. The OPG and Court of Protection may ask to see these at any time, including after the death of the donor. You should usually keep all the donor's assets in their name and keep their accounts separately. You need to keep all estimates, invoices, receipts, and vouchers. An attorney may be held liable if the donor's money is not handled responsibly.
- Gifts you can make gifts to people when the donor would usually have done so, for example a birthday present to a relative, or a wedding or civil partnership present to a friend. You can make charitable donations in accordance with the donor's expected wishes, for example if they regularly gave to charity in the past. Any gifts or donations must be reasonable in proportion to their estate. If you want to make larger gifts of money or property, for example for Inheritance Tax planning purposes, you must apply to the Court of Protection.
- Expenses professional attorneys (for example, solicitors or accountants) may charge for time spent on their duties. The LPA form includes a section to record the fees agreed between the donor and the attorney. You can choose to pay non-professional attorneys for their services, but you must specify the terms of an agreement made on the form or they can only claim back reasonable out-of-pocket expenses.
- Property if you are thinking of selling or letting the donor's property because it is in their best interests, you must be sure they would not be likely ever to return to live there. Contact the OPG if the sale of the property or another valuable item is below market value, or you want to buy it yourself, or give it to someone else. The OPG can advise you whether you need to apply to the Court of Protection to do this.
- Wills you cannot make a will on behalf of the donor. If the donor still
 has mental capacity, they can make their own will or make an
 amendment to the existing will (a codicil). Contact the OPG if you are in
 any doubt about the donor's capacity to do this.

If a will is needed for someone lacking mental capacity, a 'statutory will' can be made through the Court of Protection. This can be if they made a will that needs amending due to a change in circumstances (e.g. the death of the main beneficiary). Contact the OPG if this is necessary.

If the donor has a will already, it may be appropriate for you to see the will as part of carrying out your duties as attorney. This might apply, for example, if you need to know whether a property was intended to be left to someone and you are considering selling it. Seek advice from the OPG about accessing the donor's will.

• Making a grant of representation – this is a court document confirming a person can deal with someone else's estate as an executor when the other person dies. HM Courts and Tribunals services have confirmed that, if you have capacity, your attorney can obtain this on your behalf if you do not wish to make the application. Your attorney can do this if you have lost capacity and your LPA is registered.

If you do not comply with your duties as an attorney, you may be ordered to pay compensation to the donor for any losses.

Duties of an attorney under a health and care decisions LPA

You do not have authority to act on financial decisions unless you are also appointed under that LPA.

- Where the donor lives you can make decisions on where it is in the
 best interests of the donor to live, for example in a care home. You
 cannot make decisions about selling the donor's house unless
 authorised under a financial decisions LPA.
 - If the donor is subject to the *Mental Health Act 1983* (MHA), restrictions may apply to decisions about where the donor lives. If the donor is treated for a mental disorder and is detained under the MHA, you cannot make decisions refusing, or consenting to, treatment. If the donor is subject to a MHA *guardianship*, you cannot make decisions about where the donor lives, or any decision that conflicts with decisions the guardian has a legal right to make. For advice about the MHA, contact MIND.
- Medical treatment as long as there is no restriction on your powers under the LPA, you can consent to, or refuse, medical treatment on behalf of the donor.
- Life-sustaining medical treatment you cannot refuse life-sustaining treatment on behalf of the donor unless they specifically authorised you to do so. The donor must have signed section five of the LPA form (LP1H) giving their consent for you to make such decisions.
 - If you make a decision on life-sustaining treatment, you must not be motivated by a desire to bring about the donor's death. The decision must always be made in their best interests.
- Advance decisions if the donor made an advance decision to refuse treatment, you cannot make a decision relating to the provision of that treatment, unless the LPA was made by the donor after they made the advance decision and they have given you authority to refuse, or consent to, that treatment. This issue is very significant as it may relate to life sustaining treatment. For more information, see factsheet 72, Advance decisions, advance statements and living wills.
- Wills You cannot make a will on behalf of the donor.
- Marriage and civil partnerships you cannot consent to marriage or civil partnership on behalf of the donor or to divorce or dissolution of a civil partnership. You cannot consent to sexual relations on their behalf.

4.8 Cancelling the power

You (the donor) can cancel (revoke) an LPA at any time provided you have mental capacity. However, once registered, an LPA cannot be cancelled without an order of the Court of Protection if you lose mental capacity to cancel it yourself. To cancel a registered LPA, you must:

- sign a witnessed 'deed of revocation' and send it to the OPG. The OPG website and helpline provides information about how to do this
- write to the attorney(s) advising them the document has been revoked.

For financial decisions LPA, tell banks, building societies and institutions where you have money invested that the LPA has been revoked.

4.9 Duration of an LPA

The LPA remains valid until one of the following occurs:

- death or loss of mental capacity of a sole attorney
- in a financial decisions LPA, bankruptcy of the donor or the sole attorney, or the donor or sole attorney becomes subject to a debt relief order
- a sole attorney is married or in a civil partnership with the donor and the relationship legally ends, unless the donor makes an instruction that the attorney can continue acting in these circumstances
- a sole attorney no longer wants to act (known as 'disclaiming')
- there is more than one attorney, and one attorney dies, or is unable to act, or no longer wants to act, when all decisions under the LPA must be made jointly
- revocation by the donor or the Court of Protection.

If you have appointed one or more replacement attorneys, the LPA may be able to continue if an original attorney is unable or no longer wants to act. If the donor dies, an LPA ends. If the donor or an attorney dies, the OPG must be notified and sent the LPA documents. You do not need to send a copy of the death certificate unless the OPG request this.

5 Existing Enduring Powers of Attorney

If you have an Enduring Power of Attorney (EPA) set up before 1 October 2007, it is still valid and can be registered. An unregistered EPA can be used with your permission, if you have mental capacity. The EPA must be registered with the OPG if you lose capacity to make decisions about your finances. The registration fee is £82. Forms and guidance can be obtained from the OPG.

If the attorney believes you may be distressed by receiving the notice to register the EPA, the Court of Protection may agree to dispense with the notice to you. Seek advice from the OPG as there may be fees involved in dispensing with the notice.

Revoking an EPA

A registered EPA can only be revoked by the Court of Protection. The Court of Protection revocation fee is £371. A fee exemption or reduction may be available.

If you have registered an EPA, you cannot register an LPA of either type unless the EPA is revoked. If you want to register an LPA and you have already made an EPA, seek advice from the OPG about what to do.

If you want to revoke an unregistered EPA, notify the attorney(s) and anyone else aware of it that it is revoked. For example, write to your bank if the EPA was previously used there.

You should also create a legal document called a Deed of Revocation to state the EPA has been revoked. It can help avoid disputes or future uncertainty. You and a witness sign this document and a copy must be given to each attorney. For more on creating a Deed of Revocation, see www.gov.uk/use-or-cancel-an-enduring-power-of-attorney

6 Deputies

The Court of Protection can appoint a deputy to act for you if you lack mental capacity and have not made an LPA or EPA. There are two types of deputy:

- property and financial affairs, and
- personal welfare.

Personal welfare deputies are uncommon. Usually, a deputy of this kind is not needed as health and social care professionals working with you and your family make those decisions, or, if there is serious conflict, the Court of Protection decides. Seek advice from the OPG if you are thinking about making an application for a personal welfare deputy.

Two or more deputies can be appointed, to work jointly (they act together on all decisions) or jointly and severally (they can act separately or jointly on any particular decision). The court order explains what decisions the deputy is legally allowed to make. It may require regular reports to the OPG to ensure the deputy is acting in your best interests.

To support this, the deputy should keep a record of any decisions they make, for example:

- making a major investment
- changing the care you receive or deciding where you should live.

A deputy must be trustworthy and have the necessary skills to carry out their duties. It is usually a family member or friend, if they are willing to take on the role. The Court can appoint an independent professional deputy such as a solicitor or an officer from the social services department if this is in your best interests.

They must keep copies of documents about decisions they make:

- receipts
- bank statements
- letters and reports from health agencies or social services.

A deputy must usually complete a report once a year, using a deputy report form.

Anyone thinking of applying to be your deputy should check whether an appointee for benefits could be used to manage your money instead. This applies if your income is solely made up of benefits including the State Retirement Pension. See section 7 for more information.

All deputies must comply with certain standards, published by the OPG at www.gov.uk/government/publications/office-of-the-public-guardian-deputy-standards

6.1 Security bonds for financial affairs deputies

Most deputies must pay a bond to a security bond provider to protect your finances to cover any loss due to their behaviour. If the deputy pays the bond from their own funds, they can reclaim the money from you once they have authority to act. They get a letter from the Court telling them how to do this. The Court determines the level of security required.

6.2 Role and responsibilities of a Court-appointed deputy

A deputy should consult the Code and must follow the principles of the Act. They have a legal duty to:

- always make decisions in your best interests
- take all practicable steps to help you make the decision yourself
- allow you to make the decision if you have the capacity to do so
- only make decisions they are authorised by the Court to make.

The powers granted a deputy cease on the death of the person lacking mental capacity. A deputy does not have authority to deal with the estate.

6.3 Applying to be appointed as a deputy

An application to be appointed as a deputy must be made to the Court of Protection using the application forms provided by the Court. The Court decides whether it is in the person's best interests to appoint a deputy to act for them. The Court will also decide whether the applicant is a suitable person to act as deputy.

As the application process is complex, it is advisable to seek advice from the OPG or use the guidance available at www.gov.uk/become-deputy

6.4 Fees and fee remission for deputies

Where a prospective deputy for property and financial affairs pays fees from their own funds, the fees can later be refunded from the finances of the person lacking mental capacity. This may also be possible when the deputy is for personal welfare. Seek advice from the OPG.

There is a fee of £371 payable to the Court of Protection when a deputyship application is made. If both types of deputy are applied for, the application fee must be paid twice. There is an additional fee of £494 if the Court of Protection decides your case needs a hearing. Contact the Court of Protection for information about help with the application fee.

A one-off deputy assessment fee of £100 must be paid to the OPG when it receives an order appointing a deputy. It is used to assess the level of supervision they need – General or Minimum. The fees are:

- £320 for the General Supervision fee or
- £35 for the Minimum Supervision fee.

Fees are due annually on 31 March. They are billed in arrears and are calculated on a pro-rata basis if there are part year supervision changes.

Exemption or remission for assessment and supervision fees

Once a deputy has been appointed, the assessment fee must be paid. The supervision fee is paid at the end of the financial year. Entitlement to help with the fees is based on the circumstances of the person the deputy has been appointed for.

No remission is available for the minimal supervision fee. An application for fee remission or exemption should be made within six months of the fee being due, using form OPG120. The OPG has discretion to grant remissions/exemptions for a three-year period where it is unlikely there will be any changes in financial conditions. Any changes must be immediately reported by the deputy.

Exemption

The same rules for LPA fee exemption apply to deputyship, with the exception that Universal Credit is included as a qualifying benefit. See section 4.6.

Remission

If your gross annual income is less than £12,000, you are eligible for a 50 per cent fee reduction.

Hardship

If there is no eligibility for remission or exemption but other circumstances are likely to result in financial hardship, an application can be made to have fees waived.

6.5 Interim order while waiting for deputy to be appointed

It may take some time before the application of a deputy is approved. In the meantime, financial decisions cannot be made for the person lacking mental capacity.

If an urgent, one-off decision needs to be made, such as paying outstanding care home fees, an urgent interim order can be applied for. There is no fee for this. Forms can be downloaded from www.gov.uk/emergency-court-of-protection

7 Appointees for benefits

If you lack mental capacity to manage income from social security benefits, the Department for Work and Pensions (DWP) can make someone your 'appointee' to do this for you. There is no fee involved in becoming your appointee. The appointee is usually someone you know, like a close relative or friend. In some cases, the appointee is an organisation, like the local authority ('corporate appointee').

An appointee is not needed if you have a financial LPA, an EPA, or deputy, as the person acting for you is authorised to manage your benefits. If you live in a care home, the appointee can be the owner or manager, but only as a last resort.

If you have mental capacity but are physically disabled and cannot manage your benefits income, the DWP may allow you to have an appointee, but this is rare. Generally, if you are capable of managing your financial affairs but need someone to collect your benefit payments for you, see the options in section 9 instead.

Applying to become an appointee

An application to become an appointee needs to be made to the DWP via the helpline for a particular benefit. The person applying must be aged 18 years or over. Someone from the DWP visits you to assess if an appointee is needed. They interview the prospective appointee to make sure they are a suitable person. During the interview, an appointee application form BF56 is completed.

If the DWP agree with the application, the appointee is sent form BF57 confirming they have been formally appointed to act. Once an appointee is authorised, the DWP should monitor the situation to make sure it is still suitable for both of you.

The appointment can be stopped if the appointee does not act properly under the terms of the appointment, or you regain your ability to manage your own benefits, or the appointee becomes incapable of fulfilling the role – they must let the DWP know immediately.

For more information, see: www.gov.uk/become-appointee-for-someone-claiming-benefits

7.1 The role and responsibilities of an appointee

The appointee must:

- sign your benefit claim forms
- use income solely for your benefit, in your best interests
- manage your benefits appropriately, including telling the DWP of any change of circumstances and dealing with any overpayments
- tell the DWP if they need to stop being the appointee. For example, because you regain mental capacity.

Dealing with your income and capital

Your appointee only has the power to deal with your benefits income. An appointee cannot deal with any other assets, savings, or income from other sources.

Unspent pension and benefits can be treated as capital, for example for financially assessed local authority care services. The appointee may not have full legal authority to deal with such issues and other options may have to be considered, for example one-off court order application to the Court of Protection, which avoids the need for a deputyship application.

Complaints and concerns about appointees

If you are concerned an appointee is abusing their position or is not acting in the person's best interests, contact the relevant DWP agency.

8 Independent Mental Capacity Advocates

An Independent Mental Capacity Advocate (IMCA) supports and represents you if you lack capacity to make certain health and welfare decisions.

You must be appointed with an IMCA where a decision must be made about:

- serious medical treatment, or
- a long-term say in a hospital or a care home (long-term means more than 28 days in hospital or more than eight weeks in a care home), or
- a move to a different hospital or care home for a long-term stay, and
- there is no one appropriate to consult about the decision, other than those providing care or treatment to you in a professional or paid capacity.

An IMCA may be consulted in relation to decisions about care reviews or in safeguarding cases. If the decision relates to safeguarding, an IMCA may be appointed, even if people who know you are available to be consulted.

An IMCA is an independent person who must have relevant experience and training for the role. They must:

- support and represent you with decisions about your best interests
- find information to help assess what is in your best interests. This can be information about your feelings, values, and beliefs, or finding out if there is a way to help you make or communicate your own decision
- challenge decisions which may not be in your best interests.

If an urgent decision is needed, it may not be possible or appropriate to instruct an IMCA. If an urgent decision is about moving accommodation, an IMCA must be instructed as soon as possible after the move.

The local authority or NHS organisation providing your care or treatment are responsible for instructing the IMCA.

They must take into account the representations and information provided by the IMCA when deciding what is in your best interests.

9 Arrangements while you have capacity

Nobody can make decisions on your behalf about your healthcare or personal welfare while you have capacity to make these decisions yourself. However, you can choose to let other people manage and access your finances, even if you have mental capacity for financial decisions.

You can setup an LPA for financial decisions to allow your attorney(s) to make decisions while you still have mental capacity. Below are other options you might consider.

9.1 Ordinary power of attorney

An Ordinary Power of Attorney (OPA) is only valid while you still have mental capacity to make your own decisions. An OPA may be appropriate where you need someone to act for you for a temporary period, for example while you are on holiday, or if you want someone to act for you only while you are able to supervise their actions.

If you want someone to be able to act for you when you lose capacity to make your own, you should consider creating an LPA instead.

An ordinary power of attorney provides the person appointed with a legal document that proves their powers. You can buy an OPA document from a law stationer (some high street stationers stock them) or arrange for a solicitor to prepare one.

It is for you, as the donor, to decide what the power of attorney covers and whether it is a general power, without restrictions, or whether it gives limited powers only to do a specific act, for example to sell a house.

In either case, you can still also act for yourself.

How long does an OPA last?

Whether the OPA is a general one or is limited, it is only valid while you are capable of giving instructions. It ends if:

- you lose mental capacity to make your own financial decisions and are no longer able personally to supervise or direct the attorney
- you revoke the power
- the power is limited to a specific task which has been completed, or
- the attorney(s) themselves die or lose mental capacity.

9.2 Arrangements for access to your bank account

Direct debits and standing orders

Many banks and building societies offer an easy-to-use basic bank account. Your pension or benefits can be paid directly into these and most accounts let you set up direct debits and standing orders.

A standing order instructs your bank or building society to regularly transfer a fixed amount to another person's account. You control your finances and they cannot access any funds except the transfer amount. The person must have an account to transfer the money into.

A direct debit instructs your bank or building society to allow someone to collect money from your account. They can collect any amount, provided they tell you beforehand of the amount and date it will be collected.

Joint accounts

This gives you and the joint account holder the authority to withdraw all money in that account. This means you do not need to set up any specific instructions. You must be sure you trust the other account holder, as there is no restriction on their access to the funds and you may be liable for their debts.

You both have a card and a personal identification number (PIN) to allow easy access to the account. The MoneyHelper website has more information about joint accounts, see www.moneyhelper.org.uk/en/everyday-money/banking/joint-accounts

Third party mandate

This is an instruction to your bank or building society to provide access to your account by another person. Ask your bank or building society about their third party mandate policy, which should explain how this works in practice, for example about how the third party can access your account.

This option may suit as a long-term arrangement if you trust the person who has the mandate. The mandate ends if you lose mental capacity to make decisions about your account.

Payment of benefits

The Department for Work and Pensions (DWP) no longer makes payments by giro cheque. There is a *Payment Exception Service*, where DWP sends you a card, a voucher over email, or a text message with a reference number that you can use to collect money from PayPoint outlets. There are PayPoint outlets across the UK, including some newsagents, convenience stores and supermarkets.

You must also show an original document (not a copy) to prove your identity. Acceptable documents include a driving license, a passport or recent utility bill. If you do not have these, contact the office that pays the benefit or pension.

If you cannot get to a PayPoint and ask someone to do this for you, they must show your card, voucher or text to the person serving them and show an original document proving their and your identity.

9.3 Access to a bank account if you lose mental capacity

A bank freezes the account of a sole account holder if it becomes aware a customer has lost mental capacity. It only restores access with a Court of Protection order (deputyship/Court Order), a registered financial decisions LPA, or a registered EPA.

If one holder of a joint bank account loses mental capacity, banks and building societies should use their discretion to decide whether to temporarily restrict the use of the account to essential transactions only (for example, living expenses and medical/residential care bills) until a deputy is appointed or an LPA or EPA is registered.

Once an attorney or deputy can act for the account holder lacking mental capacity, it is usually appropriate to close a joint account because the person's money should generally be kept separate from anyone else's.

There may be other reasons to keep a joint account open, for example where the donor and attorney are a couple and the joint account is long standing.

However, if one member of a couple enters permanent residential care and receives local authority financial support for the placement, it is probably advisable to open separate bank accounts. Seek advice from the OPG if you are unsure how to proceed.

The OPG and British banking bodies publish a leaflet *Guidance for* people wanting to manage a bank account for someone else that has guidance on how banks and building societies should act if one joint account holders loses mental capacity. For more information, see:

www.gov.uk/government/publications/deputy-and-attorney-guidance-dealing-with-banks

9.4 Your attorney or deputy accessing your account

The OPG and British banking bodies say your bank or building society should expect the following information from your attorney or deputy before they allow access to your account:

- evidence of your attorney or deputy's authority to act for you. For example, the original or copy of the LPA or EPA document, stamped on every page by the OPG. For a deputy, a copy or original court order document.
- proof of the name and address of your attorney or deputy and your name and address if the bank or building society do not already have it.

10 The Office of the Public Guardian (OPG)

The OPG is a government organisation for England and Wales. It provides help and support services to attorneys looking after the finances, health and care of people who lack mental capacity. It has a register of LPAs and EPAs. They supervise and keep a register of deputies. They investigate complaints about attorneys or deputies.

Call the OPG helpline if you need help with making or registering an LPA, making a deputy application, or with carrying out your duties as an attorney or deputy.

In some cases, it may not be necessary to instruct solicitors to deal with the Court of Protection or the OPG as it adds to the cost, except where complex legal work such as selling a house needs to be done.

The OPG publishes guidance for people making an LPA, applying to be appointed as deputy and for people taking on the role of attorney or deputy.

The guidance is available at www.justice.gov.uk/about/opg. Alternatively, phone the OPG on 0300 456 0300 to ask if copies can be provided.

10.1 Search the OPG register

You can apply to the OPG to find out if someone has an LPA, EPA or deputy acting for them. The OPG provides information including the name of the attorney or deputy, the decisions they have been appointed to make and any restrictions applying to their authority.

You can also request additional information, not held on the OPG register. The OPG decides if it is in the best interests of the donor for additional information to be provided, meaning your request may be refused.

11 The Court of Protection

The Court of Protection protects the rights of people lacking mental capacity. In most kinds of situation, the Court does not need to be involved. The most common example is when the Court needs to appoint a deputy because a person lacking mental capacity has not made an EPA or LPA.

Other situations involving the Court include:

- where there is serious disagreement about mental capacity or best interests that cannot be resolved in any other way
- there is an issue over the use or validity of an LPA or EPA
- there is doubt or disagreement about an advance decision to refuse treatment
- a decision needs to be made about serious medical treatment such as proposed withholding or withdrawal of artificial nutrition and hydration from a patient in a permanent vegetative state or cases involving organ donation by a person lacking capacity to consent.

11.1 The powers of the Court

The Court has powers to:

- make declarations about your mental capacity to make a decision, if this cannot be resolved in another way
- make decisions about your financial affairs if you lack the mental capacity to make decisions yourself
- end an attorney appointment and cancel an EPA or LPA if the attorney's duties are not being carried out in the best interests of the donor
- decide urgent or emergency applications where a decision must be made on your behalf due to risk, for example serious medical treatment
- appoint deputies to make ongoing decisions for you if you lack mental capacity
- give people permission to make one-off decisions on your behalf if you lack mental capacity
- consider applications to make statutory wills or gifts
- make decisions about when you can be deprived of your liberty under the Act
- make decisions about an LPA or EPA, including whether they are valid, objections to registration, scope of Attorney powers and removal of Attorney powers.

11.2 Applying to the Court

If you want the Court to become involved, you must make an application. You may need permission from the Court before you apply and it is best to check this with the OPG before you start.

There is a fee of £371 payable when making an application to the Court. The form and a guide about help with the fee is available from www.gov.uk/government/publications/apply-for-help-with-court-of-protection-fees-form-cop44a

It may be advisable to seek the advice of a solicitor in certain cases involving the Court. Legal Aid under the Legal Help and Legal Representation scheme is available for limited types of proceedings in the Court of Protection, mainly serious health and welfare cases. Seek legal advice about whether you are entitled to Legal Aid funds for your case.

More information about applying to the Court is available at www.gov.uk/oneoff-decision-personal-welfare or by contacting the OPG.

12 Monitoring of attorneys and deputies

Court of Protection Visitors

Where an LPA or EPA is in place or a deputy has been appointed by the Court of Protection, the OPG can appoint a person to report to them on the actions of the attorney or the deputy. The person appointed is called a Court of Protection Visitor. They can visit the donor, attorney or deputy to gather evidence for their report to the Court.

13 Concerns about an attorney, deputy or appointee

If you think a deputy or attorney is misusing their powers, for example not acting in the person's best interests, or are acting outside their authority, contact the OPG, who are responsible for investigating concerns. For further information about raising concerns with the OPG, see: www.gov.uk/report-concern-about-attorney-deputy-guardian

Contact the DWP if you think an appointee for benefits is misusing their authority.

Abuse and neglect and safeguarding

If you are experiencing, or at risk of, abuse or neglect, or someone you know is, contact the local authority safeguarding team. The local authority has safeguarding duties towards adults experiencing, or at risk of, abuse or neglect if criteria are met.

Contact the police if you think a crime has been committed.

The criminal offence of ill treatment or wilful neglect

Section 44 of the Act makes it a criminal offence to ill-treat or wilfully neglect a person who lacks mental capacity. For example, this could be in relation to their finances.

This applies to attorneys, Court-appointed deputies and anyone who has the care of a person who lacks mental capacity. The penalty for conviction for the offence is a fine or imprisonment of up to five years, or both.

For more information, see Age UK factsheet 78, Safeguarding older people from abuse and neglect. In Wales, see Age Cymru factsheet 78w, Safeguarding older people in Wales from abuse and neglect.

Useful organisations

Alzheimer's Society

www.alzheimers.org.uk Telephone helpline 0333 150 3456

Campaigns for and provides support to people affected by all types of dementia and their relatives and carers. The helpline provides information, advice and support.

Care Inspectorate Wales (CIW)

https://careinspectorate.wales/ Telephone 0300 7900 126

The CIW is responsible for the inspection and regulation of care and social services in Wales.

Care Quality Commission

www.cqc.org.uk Telephone 03000 616 161

Independent regulator of adult health and social care services in England, covering NHS, local authorities, private companies or voluntary organisations and people detained under the *Mental Health Act*. They assess how local authorities meet their duties under the Care Act 2014.

Court of Protection, The

www.gov.uk/courts-tribunals/court-of-protection Telephone 0300 456 4600

Makes decisions and appoints other people to make decisions for people lacking mental capacity.

Department for Work and Pensions

www.gov.uk/government/organisations/department-for-work-pensions

Information about appointee, money, tax and benefits. It also offers information about pensions and retirement planning.

Healthcare Inspectorate Wales (HIW)

http://hiw.org.uk Telephone 0300 062 8163

The HIW is the independent inspector and regulator of NHS healthcare and independent healthcare organisations in Wales. Also protects the rights of people detained under the *Mental Health Act*.

Hourglass

www.wearehourglass.org

Telephone helpline 0808 808 8141 (free phone, open 24 hours a day, seven days a week)

Works to protect and prevent the abuse of vulnerable older adults. Hourglass offer a UK wide helpline. The helpline is confidential and provides information and emotional support in English and Welsh. The helpline line number will not appear on your phone bill.

Mind

www.mind.org.uk Telephone 0300 123 3393

Provides information and advice for people with mental health problems.

MoneyHelper

www.moneyhelper.org.uk Telephone 0800 138 7777 (free call) Mon-Fri 8am-6pm

Independent service offering money advice and guidance.

Office of the Public Guardian

www.gov.uk/government/organisations/office-of-the-public-guardian Telephone 0300 456 0300 (general enquiries)

To raise concerns about an attorney or deputy, call 0115 934 2777 or email opg.safeguardingunit@publicguardian.gov.uk

Official Solicitor and Public Trustee

www.gov.uk/government/organisations/official-solicitor-and-public-trustee Represents adults lacking mental capacity in court.

Solicitors for the Elderly

www.solicitorsfortheelderly.com Telephone 0844 567 6173

An independent organisation of lawyers who provide specialist legal advice for older people, their families and carers.

Age UK

Age UK provides advice and information for people in later life through our Age UK Advice line, publications and online. Call Age UK Advice to find out whether there is a local Age UK near you, and to order free copies of our information guides and factsheets.

Age UK Advice

www.ageuk.org.uk 0800 169 65 65 Lines are open seven days a week from 8.00am to 7.00pm

In Wales contact

Age Cymru Advice www.agecymru.org.uk 0300 303 4498

In Northern Ireland contact

Age NI

www.ageni.org 0808 808 7575

In Scotland contact

Age Scotland www.agescotland.org.uk 0800 124 4222

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